

1 Scientists' Statement on the Chemical Definition of PFASs

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6 **T**he undersigned are scientists with expertise in per- and
7 polyfluoroalkyl substances (PFASs) and/or the manage-
8 ment of chemicals. We assert that the Organization for
9 Economic Co-operation and Development (OECD) definition
10 of PFASs is scientifically grounded, unambiguous, and well
11 suited to identify these chemicals. We are concerned that some
12 individuals and organizations are seeking a redefinition of PFASs
13 endorsed by the International Union of Pure and Applied
14 Chemistry (IUPAC) to exclude certain fluorinated chemical
15 subgroups from the scope of the existing definition. We are
16 concerned that this effort is politically and/or economically,
17 rather than scientifically, motivated. An IUPAC-endorsed and
18 potentially narrower PFAS definition could confer undue
19 legitimacy from the endorsement by a recognized global
20 scientific organization and, thereby, influence regulatory bodies
21 and others to adopt less protective policies.

22 Organofluorine chemicals are used in consumer products and
23 industrial applications to impart oil-, water-, and stain-resistance,
24 stability, inertness, and/or other useful properties. The term
25 "PFASs" arose from the need to identify a subgroup of
26 organofluorine chemicals with a common feature, the very
27 stable perfluorinated carbon. There are millions of theoretical
28 PFAS structures, but the much lower number of PFASs actually
29 manufactured and used is estimated to be several thousands.

30 ■ THE OECD PFAS DEFINITION IS UNAMBIGUOUS

31 In 2021, following a transparent, science-based, and peer-
32 reviewed process that included PFAS experts from academia,
33 regulatory bodies, and the chemical industry, the OECD
34 published a definition of PFASs (Box 1).

Box 1. The Chemical Definition of PFASs according to OECD¹

PFASs are defined as fluorinated substances that contain at least one fully fluorinated methyl or methylene carbon atom (without any H/Cl/Br/I atom attached to it), i.e., with a few noted exceptions, any chemical with at least a perfluorinated methyl group ($-\text{CF}_3$) or a perfluorinated methylene group ($-\text{CF}_2-$) is a PFAS.

excluded from a previous PFAS definition developed by Buck et al.² These substances included, for example, perfluoroalkyl-
dicarboxylic acids with acid groups on each end of the
perfluorinated carbon chain and substances with aromatic
rings and perfluoroalkyl moieties. The OECD definition closed
this gap and is chemically unambiguous and well suited for
classifying chemicals as PFASs.

■ THE OECD DEFINITION OF PFASs IS INCLUSIVE

The OECD definition is solely based on intrinsic molecular
features and does not prescribe how PFASs should be regulated.
Initiatives for creating alternative PFAS definitions have
emerged, including within IUPAC.³ Such initiatives may exclude
fluorinated gases (F-gases), trifluoroacetic acid (TFA), and/or
polymers from their definition.

Many F-gases contain at least one fully fluorinated methyl or
methylene carbon. They can persist in the environment or be
transformed to TFA, an extremely persistent PFAS and the
smallest perfluoroalkylcarboxylic acid. The OECD definition of
PFASs includes all molecules that contain a CF_3 -group,
including gases, pesticides, and pharmaceuticals, many of
which can degrade to form TFA.

Fluorinated polymers are also PFASs, including fluoropol-
ymers, perfluoropolyethers, and side-chain fluorinated poly-
mers, because they contain perfluorinated moieties. Such PFAS
polymers have been exempted in some regulatory PFAS
definitions⁴ due to a lack of evidence on their toxicity during
use. However, these fluorinated polymers are PFASs, regardless
of evidence of toxicity.

■ REGULATORY USE OF THE OECD DEFINITION

Governmental and intergovernmental bodies as well as other
interested parties should continue to use the unambiguous and
effective chemical definition of PFASs provided by the OECD to
identify PFASs. It is a separate question as to what is and is not

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35 The OECD definition was developed to address concerns that
36 certain substances containing fully fluorinated moieties were



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70 included by jurisdictions for specific regulatory or policy-making
71 purposes, as also recommended by the OECD.¹ For example,
72 while both are based on the OECD definition, the current
73 Canadian group-based PFAS legislation⁴ excludes fluoropol-
74 ymers in its current action, while the proposed group-based
75 restriction of PFASs in the EU includes time-limited
76 derogations, e.g., for uses in medical products, and exclusions
77 of the small subgroup of fully mineralizable PFASs.⁵ Similarly,
78 pesticides, pharmaceuticals, and F-gases have been regulated or
79 managed separately from other PFASs in many jurisdictions.
80 This does not exempt them from meeting the chemical
81 definition of PFASs.

82 Claims that certain PFASs are needed to fulfill public health,
83 climate, and infrastructure goals are unrelated to the chemical
84 definition of PFASs. If decision-makers choose to exempt
85 specific PFASs, they are free to do so by defining their own scope
86 based on political and/or regulatory objectives, ideally with
87 clear, transparent justification. The chemical definition for the
88 general identification of PFASs should not change because of
89 such specific needs, and it is misleading to propose otherwise.

90 ■ IMPLICATIONS OF ALTERNATIVE PFAS 91 DEFINITIONS

92 Introducing an alternative or competing PFAS definition for
93 general PFAS identification that includes considerations beyond
94 chemical structure is concerning. It may be used by some parties
95 with vested interests to influence regulations and, hence, which
96 PFASs are allowed to be used, emitted, and occur in products
97 and environments. It will also cause substantial ambiguity and
98 confusion in international discussions and could lead to
99 unnecessary jurisdictional inconsistencies and contradictions
100 in PFAS regulations and action. This will counteract the desired
101 harmonization between jurisdictions that would benefit those
102 regulating, producing, and/or using PFASs, as well as exposed
103 humans and the environment. Moreover, since methods for
104 monitoring compliance and enforcement are tailored to
105 regulations, changes in the definition will set back ongoing
106 standardization of methods. The current debate of which PFASs
107 to include as part of the EU Drinking Water Directive⁶ is an
108 example of the need for a consistent and comprehensive
109 definition. If a definition excludes many substances (e.g., short-
110 chain PFASs), it will hamper the use of simpler, less costly, and
111 comprehensive “Total PFAS” methods for analysis since these
112 analyses would include substances not part of such a narrower
113 PFAS definition.

114 We thus maintain that the unambiguous OECD definition
115 should be the general basis for harmonized regulation. Justified
116 exemptions can be made by policy makers for specific purposes
117 without changing the general definition of what constitutes a
118 PFAS. There is no evidence to indicate that the OECD
119 definition is flawed or problematic, and hence, there is no need
120 for a new PFAS definition.

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